

## **PROCEEDINGS OF THE BROWN COUNTY EXECUTIVE COMMITTEE**

Pursuant to Section 18.94 Wis. Stats., a special meeting of the Brown County Executive Committee was held on Monday, March 14, 2011 in Room 200 of the Northern Building – 305 East Walnut Street, Green Bay, Wisconsin

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**PRESENT:** Mary Scray, Chair; Jesse Brunette, Tom DeWane, Bernie Erickson, Pat Evans, Tom Lund, Guy Zima

**ALSO**

**PRESENT:** Tom Hinz, Ellen Sorenson, Fred Mohr, Sara Perrizo, Chuck Lamine, Aaron Schuette, Debbie Klarkowski, Brian Lamers, Carl Fleury, Supervisors Andrews, Fleck, Kaster, LaViolette, Theisen, Tumpach, VanderLeest, Other Interested Parties, Media

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**I. Call Meeting to Order:**

The meeting was called to order by Chair Mary Scray at 6:18 p.m.

**II. Approve/Modify Agenda:**

**Motion made by Supervisor Lund, seconded by Supervisor Evans to approve the agenda. MOTION APPROVED UNANIMOUSLY**

**Communications:**

**1. Communication from Supervisor Fleck requesting to create a resolution re: the Budget Repair Bill:**

Supervisor Fleck addressed the committee with a request that Brown County create a resolution which would oppose the collective bargaining issues recently passed by the Governor, opining that it was going too far (attached),

*(Supervisor Zima arrived 6:25 p.m.; DeWane at 6:35 p.m.)*

Discussion by the committee resulted in concerns over what will happen to current services and jobs, with Supervisor Lund concerned with shared revenues. Supervisors Zima and Scray stating that the cuts are “minimal” and benefits should be the same as for the private sector.

**Motion made by Supervisor Lund, seconded by Supervisor Erickson to refer to staff to draft a resolution stating that the “Brown County Board opposes the collective bargaining issues passed recently by the State Legislature and signed by the Governor, asking that these issues be re-examined and modified”, and that cuts in shared revenue be reduced.**

**Ayes: Brunette, Erickson, Evans, DeWane, Lund**

**Nays: Scray, Zima**

**MOTION APPROVED UNANIMOUSLY**

**Brown County Redistricting:**

**2. 2011 Brown County Board of Supervisors Redistricting:**

Chuck Lamine and Aaron Schuette presented several options for redistricting due to population growth, an event which occurs every ten years. Also presented was a timetable beginning in February with population counts and ending in September with final County Board approval.

Supervisor Zima suggested they develop plans with 29 and 31 supervisory districts, while others wanted additional options. Final conclusion was to ask for plans using 29, 31, 28, & 33 supervisory districts.

Lamine and Schuette will return to committee with suggested options.

**Motion made by Supervisor Zima, seconded by Supervisor Erickson to direct staff to develop options using 29 and 31 supervisory districts.**

**Motion amended by Supervisor Evans, seconded by Supervisor Lund to add 28 & 33 supervisory districts to the request.**

**MOTION APPROVED UNANIMOUSLY**

**3. Initial Resolution authorizing the issuance of Not to Exceed \$15,750,000 Corporate Purpose General Obligation Bonds or Notes of Brown County, Wisconsin in one or more series at one or more times.**

**Motion made by Supervisor DeWane, seconded by Supervisor Evans to approve the resolution.**

**Motion made by Supervisor Erickson, seconded by Supervisor Lund to take items separately. MOTION APPROVED UNANIMOUSLY**

**Motion to approve WITHDRAWN**

**County Clerk**

**Motion made by Supervisor Zima, seconded by Supervisor Evans to delete \$600,000 for Election Tabulation Equipment from the 2011 Capital Project Resolution and Financing.**

**Ayes: Erickson, Evans, DeWane, Zima**

**Nays: Brunette, Lund, Scray**

**MOTION TO DELETE APPROVED 4-3**

**Facility & Park Management**

**Motion made by Supervisor Zima, seconded by Supervisor Evans to approve \$120,000 for the Courthouse Building Automation System/HVAC Equipment Upgrades in the 2011 Capital Project Resolution and Financing.**

**MOTION APPROVED UNANIMOUSLY**

**Highway**

**Motion made by Supervisor Zima, seconded by Supervisor Evans to approve \$7,990,000 for Highway Improvements as included in the 2011 Capital Project Resolution and Financing.**

**MOTION APPROVED UNANIMOUSLY**

**Human Services**

**Motion made by Supervisor Zima, seconded by Supervisor Evans to approve \$1,850,000 for a Financial/Human Services Electronic Medical Records (EMR) System in the 2011 Capital Project Resolution and Financing. MOTION APPROVED UNANIMOUSLY**

**Public Safety**

**Motion made by Supervisor Lund, seconded by Supervisor Evans to approve the Public Safety Interoperable Two-Way Radio System (Phase II) at a reduction from the original \$5,000,000.**

Supervisor Zima opined that there is a good possibility that the vast majority of needs for a Public Safety Interoperable System can be accomplished by not spending the original \$12 million, let alone bond for another \$5 million or less. He indicated that talks between administration and end users resulted in a recommendation for a 700 mgh system, which resulted in one bid. Zima stated that he and Chair Scray, in an attempt to be proactive, have sought a second opinion on how to resolve the County's communication problems at a lower cost and asked that the committee hear the presentation.

**MOTION TO APPROVE WITHDRAWN**

Zima explained that Dane County had a \$30 million project with Motorola however, chose to rebid the project and eventually went with a different system at a reduced cost of approximately \$14 million to \$15 million, or a reduction of 50%. Zima stated that he and Chair Scray invited representatives of E.F. Johnson, to make a presentation of an alternative to a 700 mgh system.

**Motion made by Supervisor DeWane, seconded by Supervisor Evans to Suspend the rules to allow interested parties to speak.**

**MOTION APPROVED UNANIMOUSLY**

Bob Welch – Red Granite, WI  
Consultant to E.F. Johnson  
(Former State Representative)

Tom Lahota  
Vice President – E.F. Johnson

Lisa Beyer  
Major Account Manager for Wisconsin  
E.F. Johnson

John O'Black  
Vice-President of Standards & Regulatory Affairs  
E.F. Johnson – Minnesota

Carl Guzy – WisCom Project Manager  
Wisconsin Department of Transportation

Ms. Beyer informed the committee that although E.F. Johnson bid on the Madison project, they were not selected. Madison operates on an 800 mgh system and added a VHF overlay, which also reduced the total cost of the project.

Supervisor Evans asked if E.J. Johnson had applied for the RFP put out by Brown County to which Ms. Beyer replied they did not as it was their understanding that a VHF overlay (WisCom) would not work for Brown County and would not be considered, that the RFP only included a 700 mgh solution.

County Executive Hinz pointed out that a presentation was not on the agenda to which Supervisor Zima stated that he and Chair Scray had taken the initiative to request the presentation to learn if there are options and alternatives. Consensus of the committee and other supervisors in the audience were to go forward and hear the presentation.

Because the agenda item was to discuss bonding of this project, Supervisor Lund asked Board Attorney, Fred Mohr, if it was appropriate to go ahead with the presentation. Mohr replied that the item was "properly noticed". Supervisor Kaster indicated that because of current financial concerns, it was the obligation of elected officials to hear all alternatives.

After the power point presentation was given by the above individuals, Supervisor Evans asked how much of the State of Wisconsin is covered by WisCom and he was informed they are not presently in operation, but are in the construction phase in Bonduel, anticipating beneficial use in the third quarter of the year.

Supervisor Lund noted that the proposed 700 mgh system would provide digital backup and audio, asking if the WisCom system would also provide this. Response was that there would not be high speed data available. Other questions asked related to FCC licensing, communication with neighboring communities, subscriber fees, radio use, infrastructure upgrades, page out-page in capabilities, how many departments can communicate at one time, sirens, scanner privacy, etc.

The proposal includes using the WisCom site for VHF, adding two additional sites to fill in for full County wide operation, an 800 mgh channel trunking system using three sites with 99% street overage and 97% within buildings.

Not to exceed pricing is as follows:

Two Sites – Howard and Pistol	\$1.5 million
Additional Coverage (receive only sites)	
\$300,000 x 3	\$1.0 million
Trunking Urban Area	\$3.0 million
3 sites – Bylsby, Howard & Scray	
Paging, Siren & Counsels	<u>\$1.0 million</u>
Total	\$6.5 million

Pricing does not include a data component, mobile repeaters, or multi-band radios. Annual Maintenance for Levels I and II is \$300,000.

Ms. Beyer explained that Brown County would be a "showcase" site as it would be the first 800 mgh simulcast solution project for E.F. Johnson in Wisconsin. Dane County was done by another manufacturer. She indicated that this presentation was based on existing background and studies done by Brown County and the current RFP requirements. Full proposal can be available in 45 days and access to sites would be needed.

911 Communications Director, Carl Fleury, questioned legal liability to the County as a bid is already in process with Motorola. Board Attorney, Fred Mohr, indicated that as a bid has not yet been accepted, there would be no legal ramifications. The County Board set the conditions of the RFP subject to bonding. If bonding fails, Mohr stated there is no contract and no obligation.

Mr. Fleury also pointed out that the RFP was written with the assistance of GeoComm who recommended the 700 mgh system as the best fit for Brown County.

Supervisor Evans suggested that a Request for Information be pursued, however, Attorney Mohr recommended that the project be rebid.

**Joseph Mayer-Motorola**

Mr. Mayer, speaking on behalf of Motorola and the RFP they submitted, clarified that the proposal was based on a 95% coverage guarantee, noting that the presentation from E.F. Johnson was not compliant to RFP specifications. Not only did Motorola include a coverage guarantee but also the quantity of the dispatch consoles is significantly more than included with E.F. Johnson. He noted that the system would be built specifically for public safety users in Brown County so that they interoperate in emergency environments not only within the County, but also with other users. Although the pricing from Motorola is significantly higher, Mayer noted that it is guaranteed for seven years.

**Motion made by Supervisor Zima, seconded by Supervisor DeWane to return to regular order of business. MOTION APPROVED UNANIMOUSLY**

Discussion by the committee regarding the requirements that a radio system should be able to meet resulted in Supervisor Andrews drawing attention to a report created by the Fire Chief's Association that specifies such requirements. She agreed to e-mail this report to the Board Office for distribution to committee members.

Additional discussion by the committee resulted in the following recommendation:

**Motion made by Supervisor Lund, seconded by Supervisor Zima to refer to staff to rewrite the RFP for an Interoperable Two-Way Radio System requiring 95% area coverage and a project 25 trunk system.**

**Ayes: Brunette, Erickson, Lund, Zima, Scray**

**Nays: Evans, DeWane**

**MOTION APPROVED 5-2**

Chair Scray asked E.F. Johnson representatives for a copy of their Power Point Presentation to which Ms. Beyer agreed. However, contact with E.F. Johnson by the Board Secretary, resulted in a response that they "respectfully decline the request".

**Other:**

4. **Closed Session: For the purpose of deliberating whenever competitive or bargaining reasons require a closed session pursuant to Wis. Stats., 19.85 (1) (e). (Labor Negotiations)**

**Motion made by Supervisor Lund, seconded by Supervisor Erickson to enter into Closed Session at 10:30 p.m. Roll Call: All Present**

**Also Present: Supervisors Kaster, Theisen, Tumpach, VanderLeest, Andrews, Fleck; Fred Mohr, Debbie Klarkowski**

**MOTION APPROVED UNANIMOUSLY**

*(Recording Secretary excused at 10:30 p.m.)*

**Motion made by Supervisor Erickson, seconded by Supervisor DeWane to return to regular order of business at 11:15 p.m. Roll Call: All Present**

**Also Present: Supervisors Kaster, Theisen, Tumpach, VanderLeest, Andrews, Fleck; Fred Mohr, Debbie Klarkowski**

**MOTION APPROVED UNANIMOUSLY**

**Adjourn:**

**Motion made by Supervisor Lund, seconded by Supervisor Evans to adjourn at 11:15 p.m. MOTION APPROVED UNANIMOUSLY**

Respectfully submitted,

Rae G. Knippel  
Recording Secretary

RESOLUTION TO BE SENT TO WISC. GOVERNOR AND ALL  
STATE LEGISLATORS REPRESENTING BROWN COUNTY

THE BROWN COUNTY BOARD OF SUPERVISORS OPPOSES  
THE COLLECTIVE BARGAINING ISSUES PASSED  
RECENTLY BY THE STATE LEGISLATURE AND SIGNED BY  
THE GOVERNOR.

WE ARE ASKING THAT THESE ISSUES BE REEXAMINED  
AND MODIFIED.

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# Example Brown County Supervisory District Options

## Based on 2010 Census Results

Supervisors	Population Goal per District	Green Bay Supervisors	Green Bay Districts Average	% Deviation	County Supervisors	County Average	% Deviation	Total % Deviation
25	9,920	10	10,400	4.86%	15	9,510	-4.16%	9.02%
26	9,539	11	9,460	-0.83%	15	9,597	0.61%	1.44%
27	9,185	11	9,460	3.00%	16	8,997	-2.06%	5.07%
28	8,857	12	8,671	-2.11%	16	8,997	1.58%	3.69%
29	8,552	12	8,671	1.40%	17	8,468	-0.99%	2.40%
30	8,267	13	8,004	-3.19%	17	8,468	2.44%	5.63%
31	8,000	13	8,004	0.05%	18	7,997	-0.04%	0.09%
32	7,750	13	8,004	3.30%	19	7,576	-2.26%	5.55%
33	7,515	14	7,433	-1.11%	19	7,576	0.82%	1.92%

\*The lower the total percent deviation, the more representative the districts would be of the "one person, one vote" principle and therefore making the County more likely to succeed if challenged in court.

\*\*2010 Census data released March 11, 2011



# Tentative Brown County Redistricting Timetable

1	2	3	4	5	6
7	8	9	10	11	12
13	14	15	16	17	18
19	20	21	22	23	24
25	26	27	28	29	30
31	32	33	34	35	36

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25	26	27	28	29	30
31	32	33	34	35	36

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## 2011 - 2012

## 2011

February - March State •Determine number of supervisory districts •Appoint a Redistricting Committee	February - March State •State pop counts for race and Hispanic and Latino categories •State housing unit counts by occupancy status	May •Selected pop and housing characteristics •Includes Congressional Districts of the 111 <sup>th</sup> Congress	June - August State •Pop counts for 63 race categories and Hispanic or Latino •Pop counts for many detailed race and Hispanic or Latino categories, and American Indian and Alaska Native tribes •Selected pop and housing characteristics	December (2011) - April (2012) •Pop and housing characteristics iterated for many detailed race and Hispanic or Latino categories, and American Indian and Alaska Native tribes	March (2011) - February (2012) •Analysis of topics including graphs and tables •Topics based on 2010 Census questions •Similar to the Census 2000 Briefs series
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February - March State •Determine number of supervisory districts •Appoint a Redistricting Committee	February - March State •State pop counts for race and Hispanic and Latino categories •State housing unit counts by occupancy status	May •Selected pop and housing characteristics •Includes Congressional Districts of the 111 <sup>th</sup> Congress	June - August State •Pop counts for 63 race categories and Hispanic or Latino •Pop counts for many detailed race and Hispanic or Latino categories, and American Indian and Alaska Native tribes •Selected pop and housing characteristics	December (2011) - April (2012) •Pop and housing characteristics iterated for many detailed race and Hispanic or Latino categories, and American Indian and Alaska Native tribes	March (2011) - February (2012) •Analysis of topics including graphs and tables •Topics based on 2010 Census questions •Similar to the Census 2000 Briefs series
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- Executive Committee Mtg.
- County Board Mtg.
- Work Period for County Staff
- Municipalities create Ward Plans

## County Timeline

## State Data

# Brown County, WI

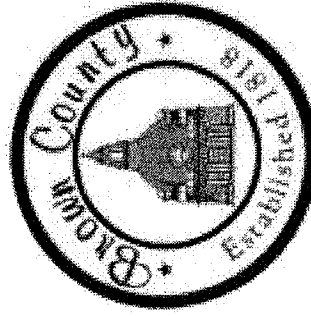
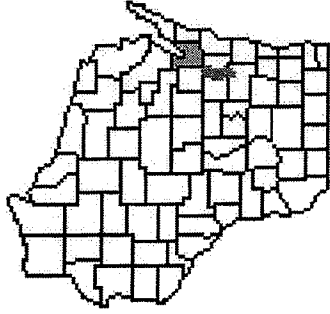
## Financing Discussion

### 2011 Capital Projects Borrowing

Presented to Executive Committee

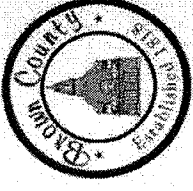
**March 14, 2011**

presented by  
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**The PFM Group**  
Public Financial Management, Inc.  
PFM Asset Management LLC  
PFM Advisors

# Initial Authorizing Resolution



The Board is considering an initial authorizing resolution to fund one of the following:

Project	Option No. 1	Option No. 2	Option No. 3	Depreciable Life (Years)
Election Tabulation Equipment	\$ 600,000	\$ 600,000	\$ 600,000	10
Courthouse HVAC Upgrades	120,000	120,000	120,000	20
Highway Improvements	7,990,000	7,990,000	7,990,000	20
Electronic Records	1,850,000	1,850,000	1,850,000	10
Subtotal	<u>10,560,000</u>	<u>10,560,000</u>	<u>10,560,000</u>	
Interoperable Two-Way Radio	5,000,000	2,500,000	--	20
Total Project Costs	<u>15,560,000</u>	<u>13,060,000</u>	<u>10,560,000</u>	
Maximum Estimated Expenses	<u>190,000</u>	<u>175,000</u>	<u>150,000</u>	
Total - Not to Exceed Amount	<u>15,750,000</u>	<u>13,235,000</u>	<u>10,710,000</u>	



# 2011A Example Debt Service Schedules

Year	Option No. 1 - With \$5.0 million			Option No. 2 - With \$2.5 million			Option No. 3 - With \$0.0		
	Principal	Interest	Debt Service	Principal	Interest	Debt Service	Principal	Interest	Debt Service
2011	—	313,906	313,906	—	259,194	259,194	—	204,219	204,219
2012	260,000	627,813	887,813	260,000	518,388	778,388	260,000	408,438	668,438
2013	260,000	625,213	885,213	260,000	515,788	775,788	260,000	405,838	665,838
2014	265,000	621,963	886,963	265,000	512,538	777,538	265,000	402,588	667,588
2015	270,000	617,988	887,988	270,000	508,563	778,563	270,000	398,613	668,613
2016	270,000	613,263	883,263	270,000	503,838	773,838	275,000	393,888	668,888
2017	280,000	607,863	887,863	280,000	498,438	778,438	280,000	388,388	668,388
2018	285,000	601,563	886,563	285,000	492,138	777,138	285,000	382,088	667,088
2019	290,000	594,438	884,438	290,000	485,013	775,013	290,000	374,963	664,963
2020	1,295,000	586,463	1,881,463	1,105,000	477,038	1,582,038	915,000	366,988	1,281,988
2021	1,025,000	547,613	1,572,613	830,000	443,888	1,273,888	635,000	339,538	974,538
2022	1,060,000	514,300	1,574,300	860,000	416,913	1,276,913	655,000	318,900	973,900
2023	1,095,000	477,200	1,572,200	890,000	386,813	1,276,813	680,000	295,975	975,975
2024	1,135,000	436,138	1,571,138	920,000	353,438	1,273,438	705,000	270,475	975,475
2025	1,180,000	390,738	1,570,738	955,000	316,638	1,271,638	730,000	242,275	972,275
2026	1,235,000	340,588	1,575,588	1,000,000	276,050	1,276,050	765,000	211,250	976,250
2027	1,290,000	285,013	1,575,013	1,045,000	231,050	1,276,050	800,000	176,825	976,825
2028	1,350,000	223,738	1,573,738	1,095,000	181,413	1,276,413	835,000	138,825	973,825
2029	1,415,000	156,238	1,571,238	1,145,000	126,663	1,271,663	880,000	97,075	977,075
2030	1,490,000	81,950	1,571,950	1,210,000	66,550	1,276,550	925,000	50,875	975,875
Total	15,750,000	9,263,981	25,013,981	13,235,000	7,570,344	20,805,344	10,710,000	5,868,019	16,578,019



# Debt Service Graph – Option No. 1

Brown County, WI  
Pro Forma Levy Supported Debt Service

